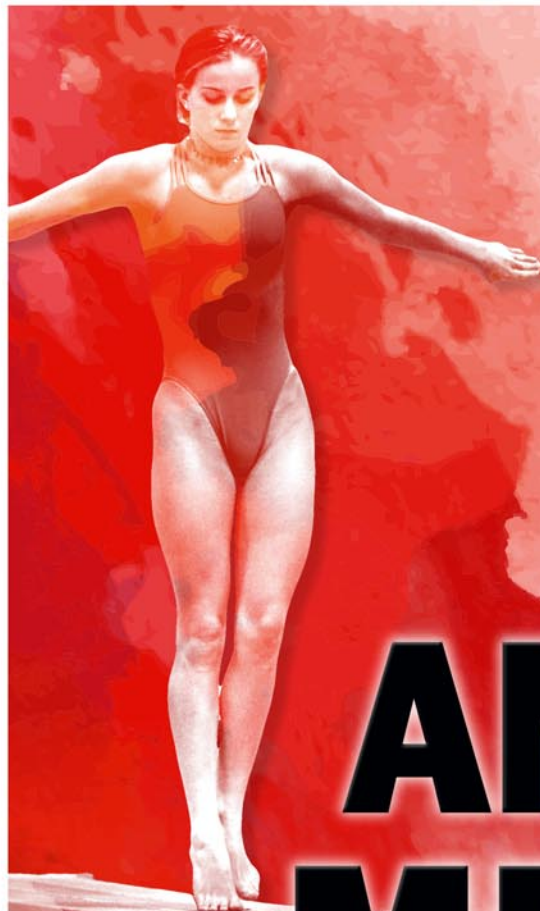




2021-22

# ANNUAL MEETING

WISCONSIN INTERSCHOLASTIC ATHLETIC ASSOCIATION



# 2021-22

## Board of Control



Willy Chambers  
Black Hawk  
President



Mike Beighley  
Whitehall



Eric Burling  
Burlington



Michael Endreas  
Spencer



Mike Humke  
Dodgeville



Ryan McMillen  
Muskego



Karl Morrin  
Florence



Paul Pedersen  
Regis



Eric Russell  
Baldwin-Woodville



Dave Steavpack  
Manitowoc Lincoln



Jill Stobber  
Waterford

## Advisory Council



Stacy Bolder  
Tomahawk



Ty Breitlow  
Randolph



Jim Brewer  
Clinton



Ryan Christianson  
Marshfield



Eric Coleman  
Milwaukee Public Schools



James Darin  
Mukwonago



Greg Doverspike  
Durand-Arkansas



Scott Fritz  
Kewaunee



Mark Gruen  
Royall



Cory Hinkel  
Luck



Ted Knutson  
Aquinas



Kyle Luedtke  
Sevastopol



Chris Nelson  
Iola-Scandinavia



Craig Olson  
Hayward



Dan Retzki  
Green Bay Preble



Brian Schlei  
Waukesha North



Terrance Slack  
Wisconsin Dells



Chris VanderHeyden  
Menasha

## Sports Advisory Committee

Jenny Bandow, Luxemburg-Casco  
Cora Dillin, Necedah  
Jeff Dorsschner, Crivitz  
Tim Flood, Green Bay East

Melissa Gehring, Beaver Dam  
Heidi Gerndt, Suring  
Michelle Guyant-Holloway, Wauwatosa  
East

Jim Langkamp, Baraboo  
Mike LeBouton, Horicon  
Trent Lower, Greenfield  
Eric Nee, Sun Prairie

Mary Schradle-Mau, Turtle Lake  
Brian Smith, Northwestern  
Brittany Spencer Grant, Oregon

# 2021-22

## Annual Meeting

9 a.m.

### Board of Control President – Willy Chambers Presiding

- Opening Remarks by Willy Chambers
- Award of Excellence Recognition
- 2021 May Meeting Annual Minutes – Approved by Board of Control in June 2021
- Election Report by Kassie Mortimer
- Treasurer's Report by Dave Steavpack
- Open Forum
- Amendments
- Spirit of Sport – Jordan Glenn, Wisconsin Lutheran
- Competitive Balance Report by Co-Chairs Jordan Sinz & Michelle Guyant-Holloway
- Director's Report by Stephanie Hauser
- Announcements
- Adjournment

## Executive Staff



Stephanie Hauser  
Executive Director



Mel Dow  
Associate Director



Tom Shafranski  
Assistant Director



Kate Peterson Abiad  
Assistant Director



Kassie Mortimer  
Assistant Director



LeVar Ridgeway  
Assistant Director



Todd Clark  
Communications  
Director

## Staff

Executive Director ..... Stephanie Hauser  
Administration Coordinator ..... Julie Kage

Associate Director ..... Mel Dow  
Administrative Assistant ..... Hydrie Laidlaw

Assistant Director ..... Tom Shafranski  
Administrative Assistant ..... Deb Lepak

Assistant Director ..... Kate Peterson Abiad  
Administrative Assistant ..... Candace Ostertag

Assistant Director ..... LeVar Ridgeway  
Administrative Assistant ..... Molly O'Brien

Communications Director ..... Todd Clark

Assistant Director of Business Operations ..... Kassie Mortimer  
Administrative Assistant ..... Sheila Schulfer

Technology Coordinator ..... Eric Dziak  
IT Assistant ..... Bobby Blom

Graphic Designer & Social Media Specialist ..... Megan Loken

Print Production Coordinator ..... Lisa Gagas

Printer ..... Sandy Zastrow

## Wisconsin Interscholastic Athletic Association

5516 Vern Holmes Drive – Stevens Point, WI 54482-8833

phone: (715) 344-8580 fax: (715) 344-4241 email: [info@wiaawi.org](mailto:info@wiaawi.org) website: [www.wiaawi.org](http://www.wiaawi.org)



# 2021-22 Presidents Report

Welcome to the 126th Annual Meeting of the Wisconsin Interscholastic Athletic association.

I address you today with great respect for the tremendous effort that every person associated with the WIAA puts forth to support the student athletes in our schools. I commend all contributors for the grit that has been displayed in an effort to work through the daily challenges and to constructively question the status quo in order to adapt to the needs of our current student-athletes.



In the last year and a half, the WIAA has experienced a significant staff turnover and in doing so the association has lost a substantial wealth of institutional knowledge. Dave Anderson, Wade Labecki, Joan Gralla, and Dorothy Sankey all retired from the ranks of the WIAA. In their absence, Stephanie Hauser ascended to the role of executive director. Mel Dow and LeVar Ridgeway were hired to fill the roles of associate director and assistant director respectively. Molly O'Brien was hired to fill a support staff role. As well as hiring new staff, many positions were redefined to best suit the skillsets and interest of each staff member. A seamless transition in leadership has been made possible due to those many strategic changes.

Not only has the WIAA navigated the replacement of great leaders, the association has survived the tremendous financial challenges created by the pandemic. Deliberate financial decisions, both current and historical, have maintained the fiscal well-being of the association while remaining debt free. We should commend the current and past leadership.

As you know, the WIAA has formed a committee to address the concerns, perceived and real, related to competitive balance. The committee has embarked on a thoughtful and diligent process of developing a viable approach to address competitive balance within our Wisconsin schools. Leaders of member schools have had the opportunity to see and will hear today about the committee's concerted effort to present a potential approach to address the intricacies of competitive balance.

Lastly, I commend the membership for adding girls' wrestling to the list of sports which the WIAA endorses. It is suiting that on the 50th anniversary of Title IX that a girls' sport was added. Along with wrestling, the association has formed a committee to explore the option of adding lacrosse as a sponsored sport.

In closing, I commend the work of every last person who has played a role in supporting the WIAA through the recent challenges. Thank you to all of you for your dedication and service to the student athletes which the WIAA serves.

Sincerely,

A handwritten signature in black ink that reads "Willy Chambers". The signature is fluid and cursive, with the first name "Willy" and last name "Chambers" clearly distinguishable.

Willy Chambers, President, WIAA Board of Control  
Black Hawk Area School District

# Mission

## The purpose of this Association is threefold:

- A. To organize, develop, direct, and control an interscholastic athletic program which will promote the ideals of its membership and opportunities for member schools' participation.
- B. To emphasize interscholastic athletics as a partner with other school activities in the total educational process, and formulate and maintain policies which will cultivate high ideals of good citizenship and sportsmanship.
- C. To promote uniformity of standards in interscholastic athletic competition, and prevent exploitation by special interest groups of the school program and the individual's ability.

Note: The WIAA membership-sponsored tournaments are the collective property of the Association and not of any individual member. The Association reserves the right to promote and advance the membership's interests with publication information; exclusive arrangements to create recognition and exposure for school-sponsored activities; restrictive policies prohibiting exploitation and commercialization of membership-sponsored tournaments; appropriate proprietary interests; and the use of images or transmissions identifying students, administrative personnel and member school marks.

## History

The WIAA takes pride in proclaiming that it is the first high school athletic association organized in the country.

The history of the WIAA goes back to late 1895 and early 1896 when meetings were held involving people interested in promoting (but not necessarily regulating) athletic competition among Wisconsin high schools.

The meetings came about as a result of a state track & field meet conducted in May of 1895 by the University of Wisconsin in Madison. This meet was one of the first such ventures undertaken in the United States.

The first formal effort by school administrators to become involved in high school athletics came in December of 1896 at a meeting of "City Superintendents and High School Section" of the State Teachers Association.

The WIAA goes back to that meeting for its year of origination, thus the 2021-22 school year marks the 126th for the WIAA. The centennial year of the WIAA was celebrated in 1995-96.

A committee was appointed at that meeting in 1896 to develop rules to govern athletic contests. A year later, there was another meeting to discuss rules and violators. S.A. Hooper of Milwaukee South was elected chairman and J.E. Rioardan of Sheboygan was elected secretary at that meeting.

## Serving The Membership

One of the major changes in the WIAA structure came in 1949 with the institution of an Advisory Council. While Board of Control members come from geographical areas of the state, the Council is made up of members according to school size - five from large schools, five from medium schools and five from small schools. Beginning in 1985-86, a gender at-large representative became the 16th member of the Council. In 1993, an ethnic minority at-large representative was added to both the Board of Control and Advisory Council as was a nonpublic school representative in 2000. Council members are also administrators (district administrators, high school principals or assistants at either position).

The WIAA prides itself in a strong communication program. The WIAA BULLETIN is published online four times yearly. The communication process also includes a comprehensive website and a network of committees. There is a Sports Advisory Committee (athletic administrators - male and female), and there are separate committees of coaches for each sport sponsored by member schools. There are also special committees providing input on middle level matters, on officials' registration, concerns on medical matters, conference realignment, and a sportsmanship advisory group.

A major function of the WIAA operation, outside of conducting tournament programs and enforcing eligibility rules, is the licensing program for over 9,000 officials and series of rules interpretation meetings covering almost all sports. Junior high/middle level athletics is also a WIAA responsibility, although only about one-eighth of the nearly 400 school districts in the state affiliate their programs. A significant new dimension was added to the WIAA in the 1980s with the concept of cooperative teams, whereby one or more individual schools join their programs in one or more sports where participation doesn't allow a satisfactory program at a single school.

## Changes from 2021 Annual Meeting

**Constitution, Article III – Membership, Section 1, Eligibility** – Clarified the definition of a residence school as some members build dormitories. (350-32 vote)

**Constitution, Article III – Membership, Section 3, Classification** – Addition of a protocol to determine enrollment for tournament divisional classification when a single-gender school transitions to a co-ed school. (365-17 vote)

**Constitution, Article VI – Powers and Duties of the Board of Control, Section 2, Authority** – Mandate all amendments will require approval of the Advisory Council for them to advance to the Board, and any changes to amendments made by the Board must return to the Advisory Council for review. (237-145 vote)

**Constitution, Article VI – Powers and Duties of the Board of Control, Section 2, Authority** – All changes to maximum game limits as well as any WIAA adaptation to NFHS rules which would lead to a financial impact on schools must go to the annual meeting for a vote by the entire membership. (274-108 vote)

**Constitution, Article VI – Powers and Duties of the Board of Control, Section 11, Cooperative Teams** – This would clarify that co-ops for football shall meet an October 15 deadline for Football-Only Conference realignment. It also adds the interpretation of the Board of Control that applications are on a two-year cycle in even years (365-17 vote)

**Bylaws, Article I – Sports Program, Section 5, WIAA Tournament Entry** – This would clarify that football (both 11 and 8-player) declarations shall meet an October 15 deadline for Football-Only Conference realignment. It also adds the interpretation of the Board of Control that applications are on a two-year cycle in even years. (365-17 vote)

**Bylaws, Article X – Game Control, Section 1, School** – This creates a penalty for spectators ejected from interscholastic athletic competitions for flagrant harassment or unsporting conduct. Ejections will require suspension from no less than the next competitive event or meet in the same sport and level of competition that the ejection occurred. (312-70 vote)

**Rules of Eligibility, Article II – Residence and Transfer, Section 2, Determining Residence for Nonpublic School Students** – This removes an unintended advantage a transfer student attending and boarding at a residence school at the beginning of 11th grade which results in unrestricted eligibility. Residence school transfers will have unrestricted eligibility at the beginning of the 11th grade. (350-32 vote)

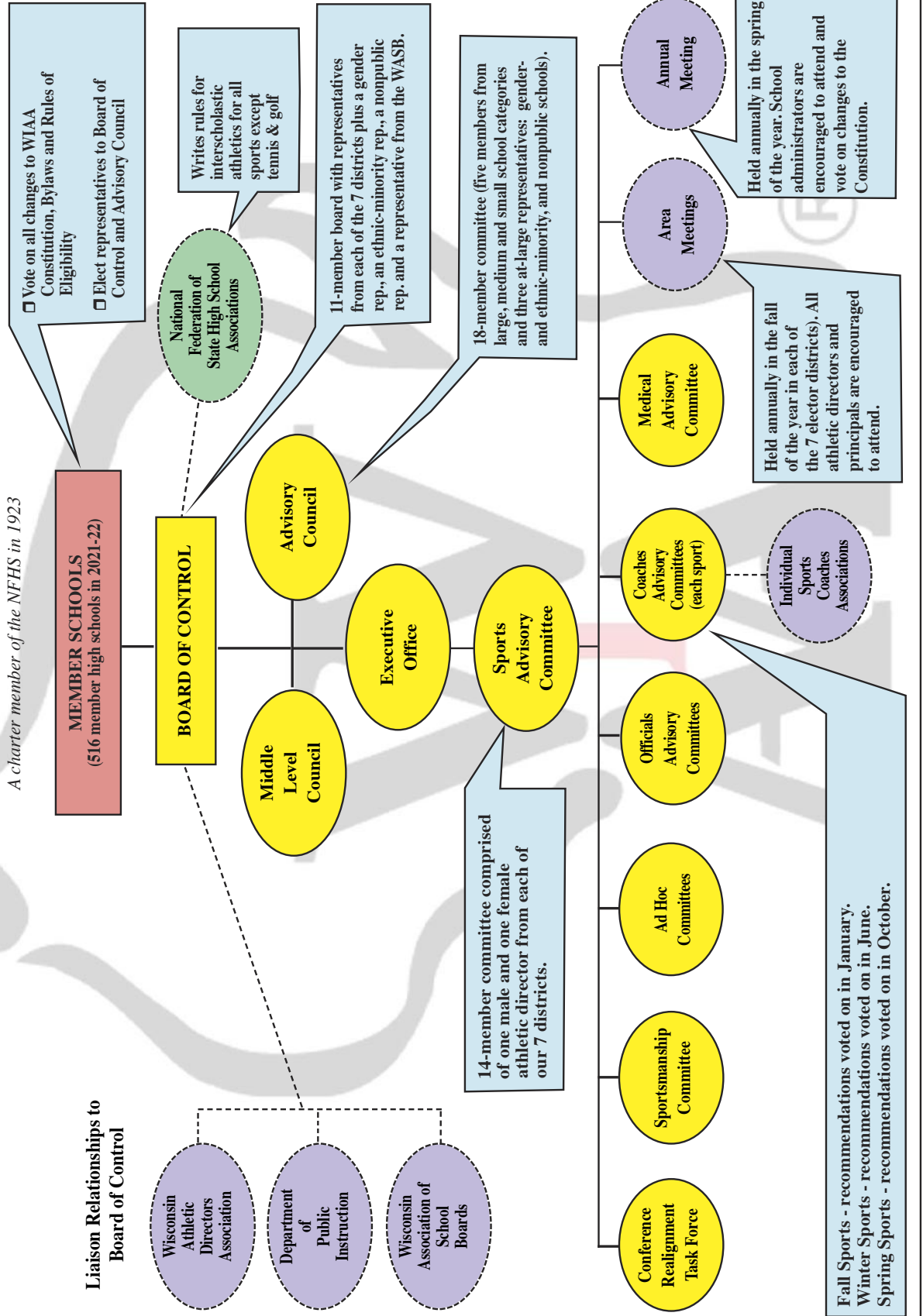
The membership also voted on a number of editorial changes in the Constitution. These edits do not change any existing rules or interpretation of the rules. Instead, editorial changes only serve as clarifications to existing rules or interpretations. The 2020 editorial changes received a 376-6 vote and the 2021 editorial changes received a 377-5 vote.

# Committee Organization

## WISCONSIN INTERSCHOLASTIC ATHLETIC ASSOCIATION

### Committee Organization

*A charter member of the NFHS in 1923*



# 2021 WIAA Annual Meeting Procedural Rules

## **Business Procedure**

Robert's Rules of Order shall govern if not inconsistent with the WIAA Constitution.

## **Authority**

The WIAA Constitution empowers the Board of Control to designate a time and place for an Annual Meeting for the purpose of conducting the business of this Association. Written notice of the Annual Meeting shall be provided member high schools at least 30 days prior to the date of the Annual Meeting. Each member high school (Grades 9-12) shall be entitled to one vote at the Annual Meeting, and this vote must be cast by the district administrator, chief executive officer, principal or other person designated by the local Board of Education or recognized governing body. The Constitution states the President of the Board of Control will chair the meeting.

## **Amendment Changes**

For convenience of readers, potential new words are highlighted (shaded areas) and potential removed words stricken (line through).

## **Motions**

All motions shall be in the affirmative. If the motion is seconded, the membership may debate or move directly to a vote.

## **Recognition by the Chair**

A delegate may speak by going to a microphone, being recognized by the chair, give his or her full name and the name of the member school represented.

## **Debate on the Floor**

The chair has the authority to establish time limits on individual presentations so that all representative positions can be stated.

## **Resolutions**

The Constitution of the WIAA provides that "a proposed amendment to the Constitution, Bylaws or Rules of Eligibility of this Association may originate (1) at the Annual Meeting of this Association, (2) in the Board of Control, (3) in the Advisory Council or (4) by petition in writing by the district administrator or high school principal of at least 10 % of the member high schools."

The Constitution instructs Executive Director Stephanie Hauser to "distribute to member high schools of this Association an informational bulletin detailing the wording of proposed amendments and a brief description of their meaning, intent and the effect of passage."

All member schools received such an informational bulletin earlier. The same material was printed in the BULLETIN and placed on the WIAA website at [www.wiaawi.org](http://www.wiaawi.org). It also is part of the Annual Meeting handouts.

The Constitution further specifies that "member school representatives at the ensuing Annual Meeting (or a special emergency meeting) of this Association shall vote on the proposed amendment(s). If the majority of schools vote in favor of the proposed amendment(s), it shall become effective no later than the next following issue of the BULLETIN, the official publication of this Association."

If a proposed amendment develops at the Annual Meeting by a majority vote of schools represented, action to add it to the Constitution, Bylaws and Rules of Eligibility cannot be taken until the next Annual Meeting or, if the membership decrees, at a special emergency Annual Meeting. This procedure protects the rights of non-represented schools which would not have had prior knowledge of such a proposal.

## **Voting**

All votes will be cast by electronic ballot. Voting delegates have been appointed to assist the WIAA staff, to verify the vote count.

# Proposed Amendments to the Constitution, Bylaws and Rules of Eligibility

Effective 2022-23

Annual Meeting – April 27, 2022

## CONSTITUTION

### NUMBER 1 – MEMBERSHIP ADMISSION

*This change would clarify that when existing school districts expand to create a new stand-alone high school, they will not be subject to the probationary period.*

#### Article III – Membership

##### Section 2 – Admission – p. 13

- A. Application for membership shall be considered by the Board of Control of this Association upon receipt of the form provided for such purpose, along with the following:
- 1) Minutes of school's governing board action authorizing application to the WIAA.
  - 2) The school's Board-approved extracurricular code of conduct.
  - 3) Department of Public Instruction school identification number.
  - 4) Indication of at least one independently sponsored, interscholastic athletic program for each gender (unless a single gender school) in each WIAA sport season (fall, winter and spring).
  - 5) Completed WIAA membership application form provided as evidence that the school:
    - a. Is eligible as a public school or institution, substantially supported by taxation, and the application for membership by the public school has been approved by the school board of the school district of which the school is a part.
    - b. Is eligible as a nonpublic school, qualifying for Section 501 (c) (3) status as a tax-exempt organization, and the application for membership by the nonpublic school has been approved by the recognized governing body of the nonpublic school.
    - c. Will conduct its athletic program under the CONSTITUTION, BYLAWS, and RULES OF ELIGIBILITY and all other regulations of this Association.
    - d. Agrees to abide by decisions and respect interpretations of the Board of Control of this Association.
- B. New membership shall be probationary for three years. WIAA Area Meeting and Annual Meeting attendance shall be required throughout the probationary period.
- C. A school shall be a member in good standing for three calendar years prior to programs becoming eligible for entry into Association tournaments.
- D. A school shall be a member in good standing for three calendar years prior to being eligible for entering into cooperative team programming with another member school.

Note 1: If a school fails to meet any of the requirements in A, B, C and/or D during the probationary period, the school will need to reapply and initiate the application process again.

Note 2: When an existing school district expands to create a new high school, all membership rights are afforded to the new school and the requirements in B, C and D will not apply (i.e. a single school splits into two separate schools).

|                           | Advance to Annual Meeting | Support     |
|---------------------------|---------------------------|-------------|
| Sports Advisory Committee | <u>14-0</u>               | <u>14-0</u> |
| Advisory Council          | <u>16-0</u>               | <u>16-0</u> |
| Board of Control          | <u>11-0</u>               | <u>11-0</u> |
| <u>  X  </u>              | Support adoption          |             |
| <u>      </u>             | Don't support adoption    |             |
| <u>      </u>             | No position               |             |

Rationale: Provides an existing district that is expanding membership rights for all schools.



## CONSTITUTION – Continued

### NUMBER 2 – WITHDRAWING FROM A CONFERENCE

*This change would make the penalty for withdrawal from a conference to be uniform for all sports.*

#### Article IV – Powers and Duties of the Board of Control

##### Section 10 – Conference Alignment – p. 18

- A. The Board of Control has the authority to take action to bring about a reasonable conference affiliation and relationship for member high schools. Reasonable conference affiliation and relationship with member high schools may include total movement of member schools, sport-specific relief, and/or scheduling assistance.  
Note: While it is not generally the intent to make wholesale changes in existing conference lines; it should be understood that there could be shake-ups in areas where conference affiliation problems are particularly acute. It should be understood that it may not be realistic to find a solution for every member school.
- B. For inclusion in a conference, any member high school, either through co-op application or by singular sponsorship, must offer one sport for boys and one sport for girls in the fall, winter, and spring. Schools that are not coeducational must adhere to a similar single-gender requirement.
- C. Member schools that voluntarily withdraw from their WIAA assigned conference in any a sport without conference approval shall be removed from the ~~same~~ conference schedules in ~~all sports~~ that sport for two years following the withdrawal.
- ~~D. When football-only conference realignment is utilized and a member school voluntarily withdraws from that Board of Control assignment with or without approval, the member school shall be removed from all conference schedules in all sports that the school sponsors.~~
- ~~E~~ D. Member schools that voluntarily withdraw from their WIAA assigned conference in any sport with or without conference approval shall be removed from the WIAA tournament in the same sport for two years (~~except foot-~~  
~~ball, which is four years~~).

|                           | Advance to Annual Meeting | Support     |
|---------------------------|---------------------------|-------------|
| Sports Advisory Committee | <u>14-0</u>               | <u>14-0</u> |
| Advisory Council          | <u>16-0</u>               | <u>16-0</u> |
| Board of Control          | <u>11-0</u>               | <u>11-0</u> |

  X   Support adoption  
       Don't support adoption  
       No position

Rationale: Applies a consistant penalty for withdrawing from a conference.

## CONSTITUTION – Continued

### NUMBER 3 – COOPERATIVE TEAM DEADLINES

*This change would clarify that co-ops for football shall meet an October 1 deadline for Football-Only Conference realignment.*

#### Article VI – Powers and Duties of the Board of Control

##### Section 11 – Cooperative Teams – p. 18-19

- A. The Board of Control has authority to approve cooperative team sponsorship ...
- 1) The schools involved must be in the same geographical area.
  - 2) The agreement for a cooperative team must specify two school years, ...
  - 3) Applications for initial approval, or renewal of approval ...
    - a. Approval of involved schools.
    - b. Approval of involved Board(s) of Education or Governing Bodies.
    - c. Approval of conference in which the cooperative team will participate.
    - d. The program will adhere to a ‘no-cut’ policy.Note: Board of Control and conference approval is not required for nonvarsity cooperative teams.
  - 4) Total enrollment of schools involved in cooperative team ...
  - 5) Requests for approval and to add a cooperative team into WIAA tournament competition must be received in the WIAA office by the following deadline dates to be included in the subsequent year’s tournament program:  
Fall Sports – February 1      Winter Sports – April 1      Spring Sports – June 1  
Note: Football Co-op deadline is October 15 (even years only)
  - 6) If a cooperative team is discontinued, each school must reapply for tournament entry as a stand-alone program by the deadline dates. (See Bylaws, I-5-B)

*Corresponding changes to Bylaws and Appendix B-Conference Alignment flow chart:*

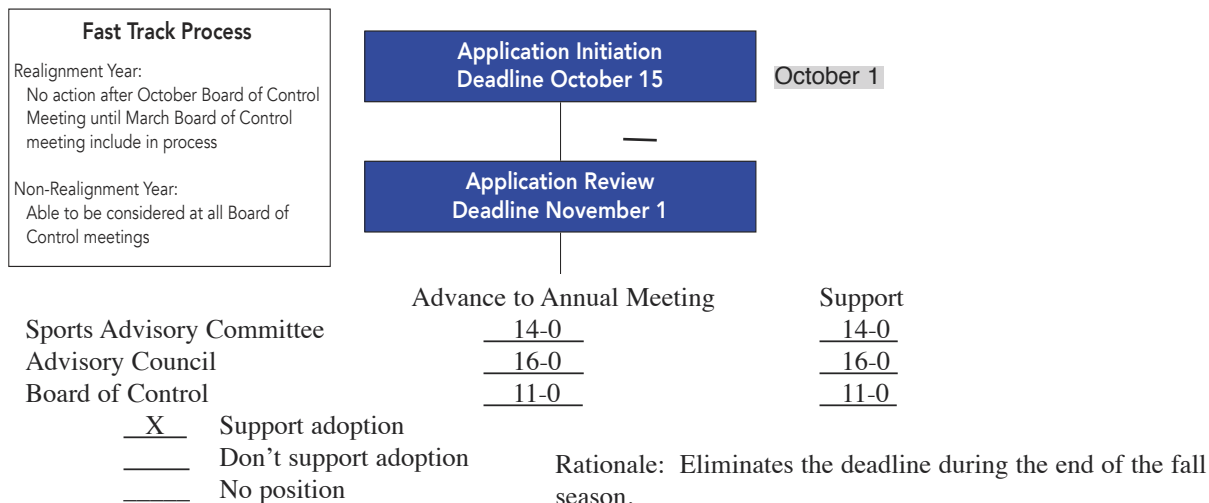
#### Article I – Sports Program

##### Section 5 – WIAA Tournament Entry – p. 23

- A. A member school must have an officially-adopted program in a sport in order to enter a team and/or individuals in the WIAA tournament series of that sport.
- B. Requests to add a team into WIAA tournament competition must be received in the WIAA office by the following deadline dates to be included in the subsequent year’s tournament program:  
Fall Sports – February 1      Winter Sports – April 1      Spring Sports – June 1  
Note: Football (both 11 and 8-player) deadline is October 15 (even years only)

Note: The WIAA membership-sponsored tournaments are the collective property of the Association ...

## Conference Realignment Flow Chart



## EDITORIAL CHANGES

*Editorial changes are attempts to clarify existing rules without making any change in the interpretation of the rule. In some instances, the change may be merely a word(s) or the addition or deletion of a sentence, while in other cases the change may reflect Board of Control interpretation of membership wishes.*

## BYLAWS

### Article I – Sports Program

#### Section 1 – The Recognized Sports of this Association shall be: – p. 23

- A. Baseball, basketball, cross country, football, golf, hockey, soccer, swimming & diving, tennis, track & field, volleyball, and wrestling for boys, and basketball, cross country, golf, gymnastics, hockey, soccer, softball, swimming & diving, tennis, track & field, and volleyball, and wrestling for girls.

### Article II – School Competition and Practice Requirements

#### Section 2 – Competition and Practice Restrictions – p. 23-24

- A. A school may not hold practice, or compete in a recognized sport, other than as specified in SEASON REGULATIONS...
- 1) A school may not assemble athletes or prospective athletes in physical education classes, ...
  - 2) A school may not organize conditioning programs limited to students with athletic team status, ...
  - 3) A school may not conduct intramural programs, which involve athletes with past status on a school team, ...
- B. Exceptions:  
So long as participation is voluntary and available to all interested students:
- 1) There shall be no restrictions upon schools, school teams and school coaches (grades 9-12) relative to assembling in the summertime, for up to 5 days, which do not need to be consecutive (all WIAA sports sponsored by the school). ~~Unrestricted~~ sanctioned school contact days must conclude no later than July 31.
  - 2) A school may conduct a clinic for students in grades 8 and below, where high school varsity and junior varsity coaches may use some or all of their athletes as clinicians. This may be done for a maximum of six days during the summer (when school is not in session) and must conclude no later than July 31.

### Article II – School Competition and Practice Requirements

#### Section 5 – A school shall not Participate In: – p. 24

- A. Post-season contests (other than Association tournament games).
- B. Contests on Sunday, unless such participation is approved by the Board of Education ...  
Note: With respect to Sunday competition in WIAA Tournament play, the WIAA Board of Control shall have sole authority for its approval.
- C. Contests with nonmember schools. No contest shall be held or scheduled ...
- D. Contests held in conjunction with professional, semiprofessional and other games, meets, or programs ....  
Note: A school may participate in a high school game or meet sponsored in part or entirely by other than a high school, ...
- E. Contests conducted by a nonschool person, group or organization, including school club teams, ....  
Note 1: Such contests as identified in C and D above may be scheduled only if ....  
Note 2: Involvement of business, commerce, industry, etc., in sponsorship of school events is not prohibited, ...
- F. Contests involving professional, semiprofessional, or similar post-high school age teams (except alumni teams), and teams representing institutions of higher education (universities, colleges, technical schools, etc.). Teams may practice/scrimmage with or against nonschool groups (alumni, city team, etc.) at their discretion.  
Note: An alumni contest counts toward season maximums.
- G. Contests, competition and/or scrimmages versus an out-of-state school team not a member in good standing... etc.

## RULES OF ELIGIBILITY

### Article I – General

#### Section 3 – Who May Participate – p. 29

- A. A school may use on its interscholastic teams only its full-time students enrolled in grades affiliated with WIAA membership.  
Note 1: No eligibility will be granted for a student whose residence within a school's attendance boundaries, with or without parents, or whose attendance at a school has been the result of undue influence (special consideration due to athletic ability or potential) on the part of any person, whether or not connected with the school.
- B. According to state law, a public school may use on its interscholastic teams students residing within the district boundary who are bona fide home-based private education students as defined by state law on the same basis and to the same extent as all other full-time students at the member school.

## EDITORIAL CHANGES – Continued

### RULES OF ELIGIBILITY

#### Article II – Residence and Transfer

##### Section 3 – Transfers – p. 31

- A. A full time student may be afforded up to eight consecutive semesters of interscholastic eligibility upon entry into Grade 9. Transferring schools at any time may result in restrictions being imposed on eligibility, or in some cases a denial of eligibility. For the purpose of this rule, attendance at one day of school and/or attendance at one athletic practice shall determine 'beginning of school year.' These additional provisions relate to transfer cases:
- 7) A student who transfers into a member school without ever participating in a try-out, practice, scrimmage, or contest on a team sponsored by a school or a club in a WIAA recognized sport while attending classes at any school in grades 9-12 is unrestricted.

Note: Residence rules still apply.

#### Article IV – Amateur Status

##### Section 1 – Loss of Eligibility – p. 32

- A. A student shall be determined to be in violation if he/she:
- 1) Accepts, receives and/or directs to another, reimbursement or award in any form of (a) salary, (b) cash (including gift cards), or (c) share of game or season proceeds, for achievement in athletics.
    - a. Actual and necessary reimbursement for transportation, food, lodging and entry fees paid in connection with playing a contest shall not be regarded as a violation.
    - b. A student may receive:
      - (1) A medal, cup, trophy, ...
      - (2) from schools, mementos not to exceed ...
      - (3) any other award for participation in an athletic contest, or for athletic honors or recognition, which does not exceed \$100 in fair market value in the following WIAA recognized sports: baseball, basketball, cross country, football, golf, hockey, soccer, swimming & diving, tennis, track & field, volleyball, and wrestling for boys, and basketball, cross country, golf, gymnastics, hockey, soccer, softball, swimming & diving, tennis, track & field, and volleyball, and wrestling for girls.
- etc.

#### Article V – Attendance and Scholarship

##### Section 1 – Senior High – p. 32-33

- A. A student is eligible for interscholastic competition at a member school is he/she is:
- 1) Carried on the attendance rolls as a duly enrolled full-time student of a public member school ...
  - 2) Carried on the attendance rolls as a duly enrolled student of a nonpublic member school as a full-time ...
  - 3) A student –.
    - a. Is ineligible after attending eight semesters or 12 trimesters while enrolled in Grades 9-12.
    - b. May not participate (practice and/or compete) in a sport in more than four different seasons while in Grades 9-12 or three different seasons while in Grades 10-12.
    - c. May not participate (practice and/or compete) in a sport in more than one season each school year with summer considered an extension of the previous school year.

Note: A student who transfers before the end of a season may not exceed in his/her total participation the individual game or meet limitations of that sport. A student may not participate in the tournament series of a sport for two different schools in the same school year. A student who transfers before the end of a season in a sport sponsored in more than one season may participate in both seasons, but may not exceed in his/her total participation the individual game or meet limitations of that sport.
    - d. Must complete eligibility in the four consecutive years starting with Grade 9 ~~and the three consecutive years starting with Grade 10~~, unless there are documented extenuating circumstances.

Note: Eligibility which has been extended beyond the four-year (Grades 9-12) or three-year (Grades 10-12) period cannot be delayed until a semester of the student's or school's own choosing.
  - 4) After a student becomes a senior, he/she must conclude eligibility in one academic year through uninterrupted attendance, unless there are documented extenuating circumstances.
- etc.



## EDITORIAL CHANGES – Continued

### RULES OF ELIGIBILITY

#### Article VI – Nonschool Participation

##### Section 2 – Out-of-Season – p. 34-35

- A. It is the philosophy of this Association that athletes should not be unreasonably restricted, except....
- B. With school consent, in the summertime, members of a school's team may voluntarily assemble ...
- C. Other than during the actual school season and those days designated as ~~unrestricted~~ **sanctioned school** contact days in the summertime, the following provisions shall apply to nonschool participation in accordance with Section 2A above:
- 1) An acceptable nonschool program or activity is ...
  - 2) The person who will be coaching a student in the following school season shall not be permitted to coach that student other than during the designated school season and Board of Control approved coach contact days in the summertime. Board of Control approved summertime coach contact is as follows:
    - a. ~~Unrestricted~~ **Sanctioned School** Coaching Contact – Coaches in all WIAA recognized sports (baseball, cross country, football, golf, gymnastics, softball, swimming & diving, tennis, track & field, volleyball, soccer, basketball, hockey and wrestling) have been afforded up to 5 days of ~~unrestricted~~ **sanctioned school** coaching contact between the end of school and July 31, in accordance with the Bylaws and as described in item B of this section.
      - (1) There must be a minimum of one calendar week (Sun.-Sat.) of no ~~unrestricted~~ **sanctioned school** coaching contact prior to (i.e. the week immediately preceding) the first allowed practice in a fall sport. This does not affect ~~unlimited~~ nonschool **programming coaching** contact.
      - (2) Football must follow the WIAA Fall Acclimatization policy.
    - b. ~~Unlimited~~ **Nonschool Programming Coaching** Contact – Coaches in all sports except football have been afforded ~~unlimited~~ nonschool **programming coaching** contact beyond the five ~~unrestricted~~ **sanctioned school** contact days that is permitted to continue throughout the summertime (when school is not in session from the last day of school to the start of school) in accordance with the Bylaws and as described in Section 2 – A and C-1) of this section.
    - c. This provision shall not prevent a coach from having supervisory responsibilities ...
    - d. Coaches are allowed to recreate along with student in school sponsored open gyms ...
    - e. Coaches are allowed to use some or all of their athletes, as clinicians, when conducting a clinic for youngsters who have just completed 8th grade on down. This may be done for a maximum of six days, during the summer (when school is not in session), and must conclude no later than July 31.

Note: There must be a minimum of one calendar week (Sun.-Sat.) of no ~~unrestricted~~ **sanctioned school** coaching contact prior to (i.e. the week immediately preceding) the first allowed practice in a fall sport. This does not affect ~~unlimited~~ nonschool **programming coaching** contact.
    - f. A member school is permitted to supervise conditioning programs ...
  - 3) With approval of its governing body, a school may issue its own equipment, ...
  - 4) It is not permissible for any person or organization, except the student of parents, to pay for any of the cost or fee of any kind of nonschool activity involving specialized training or similar instruction. Students must pay 100 percent of any expenses, including transportation, to any nonschool (out-of-season) camps, clinics, or specialized training. Schools are reminded that free and/or reduced rate opportunities afforded to select individuals can impact on amateur status.

Note: This provision shall not prevent a school from covering the costs of team participation in a clinic or similar activity during the season of a sport and/or ~~unrestricted~~ **sanctioned school** contact days.
  - 5) A student must discontinue summertime participation in nonschool competition prior to ....

|                  | Advance to Annual Meeting | Support     |
|------------------|---------------------------|-------------|
| Board of Control | <u>11-0</u>               | <u>11-0</u> |
| <u>  X  </u>     | Support adoption          |             |
| <u>     </u>     | Don't support adoption    |             |
| <u>     </u>     | No position               |             |

# WIAA ANNUAL MEETING – APRIL 27, 2022

## Treasurer's Report – WIAA Athletic Administration

Dave Steavpack, Treasurer – Board of Control

### Results

The official statement of the financial condition of the Wisconsin Interscholastic Athletic Association for the fiscal year ending July 31, 2021 is reported in the 2020-21 edition of the WIAA Yearbook. It was certified as being correct by the audit firm of BDO.

Listed below is the Statement of Activities of the WIAA General Account for the last three years with statements of operations.

| Revenue  | 2019                | 2020                | 2021                |
|--|---------------------|---------------------|---------------------|
| Membership dues .....  | \$ 0                | \$ 0                | \$ 0                |
| Tournaments .....  | 7,340,191           | 5,794,651           | 2,757,143           |
| Registration of officials .....                                | 489,891             | 481,072             | 359,677             |
| Royalties .....  | 459,882             | 516,801             | 381,458             |
| Miscellaneous .....  | <u>16,302</u>       | <u>32,345</u>       | <u>4,408</u>        |
| Total revenue .....  | 8,306,266           | 6,824,869           | 3,502,686           |
| Operating expense  |                     |                     |                     |
| Tournaments .....  | 5,043,577           | 3,801,459           | 2,305,665           |
| Membership service operations .....                            | 3,277,638           | 3,266,100           | 3,137,639           |
| Administrative and general .....                               | 26,097              | 25,959              | 181,640             |
| Rule books, clinics and conferences .....                      | 164,471             | 203,358             | 107,094             |
| Committees and rule helpers .....                              | 40,637              | 27,348              | 1,142               |
| Audio visual .....   | 450                 | 700                 | 400                 |
| Depreciation of property and equipment .....                   | 98,361              | 86,948              | 83,267              |
| Publications printing .....                                    | <u>33,725</u>       | <u>22,548</u>       | <u>6,886</u>        |
| Total operating expenses .....                                 | <u>8,684,956</u>    | <u>7,434,420</u>    | <u>5,823,733</u>    |
| Operating (Loss) .....   | (378,690)           | (609,551)           | (2,321,047)         |
| Other income (expense)   |                     |                     |                     |
| Investment gain net of related expenses .....                  | 55,501              | 118,151             | 176,845             |
| Gain on sale of property and equipment .....                   | 3,200               | 9,500               | –                   |
| Interest Expense .....   | (32,864)            | (26,848)            | (17,047)            |
| Miscellaneous .....  | <u>4,443</u>        | <u>2,890</u>        | <u>369,183</u>      |
| Total other income (Expense) .....                             | <u>30,280</u>       | <u>103,693</u>      | <u>528,981</u>      |
| Change in net assets without donor restrictions .....          | (348,410)           | (505,858)           | (1,792,066)         |
| Net assets without donor restrictions, beginning of year ..... | <u>6,008,284</u>    | <u>5,659,874</u>    | <u>5,154,016</u>    |
| Net assets without donor restrictions, end of year .....       | <u>\$ 5,659,874</u> | <u>\$ 5,154,016</u> | <u>\$ 3,361,950</u> |
| Total dollars reimbursed to schools .....                      | 2,704,584           | 2,089,384           | 983,255             |

### Budget Notes

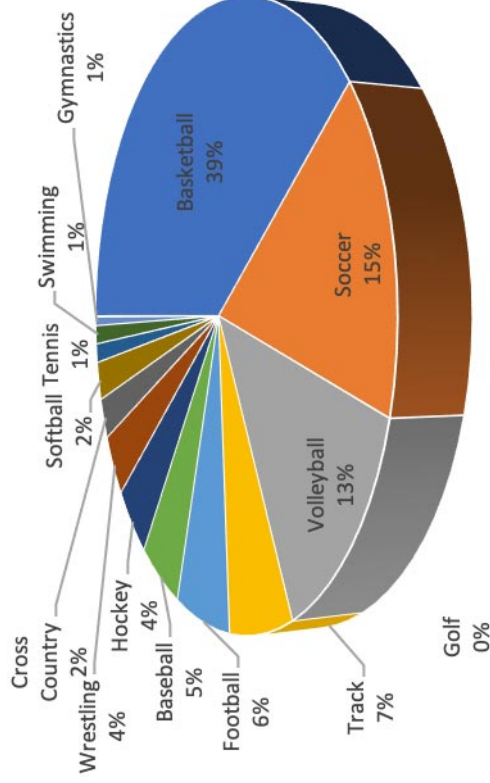
#### 2021-22

The budget approved for the 2021-22 fiscal year was based on an expectation of balanced receipts and expenditures. It was created using all available data as well as the hope that attendance numbers, post-COVID-19, return to normal ranges. Normal budget development takes into account 3-year averages. Given the past few years, the supporting data commonly based in budget development is not as strong as it will eventually be. As a result, actual end of year financials may vary significantly from original projections. Full financial recovery, post COVID-19, is our goal for the coming years. To expedite that process, staff has worked on new contractual agreements and revisited existing contracts for all state tournaments to incorporate innovative ideas for revenue streams. This has helped with the Board of Control's discussion of their Disaster Authority plan, which at this time has been determined not to be needed and is no longer in conversation.

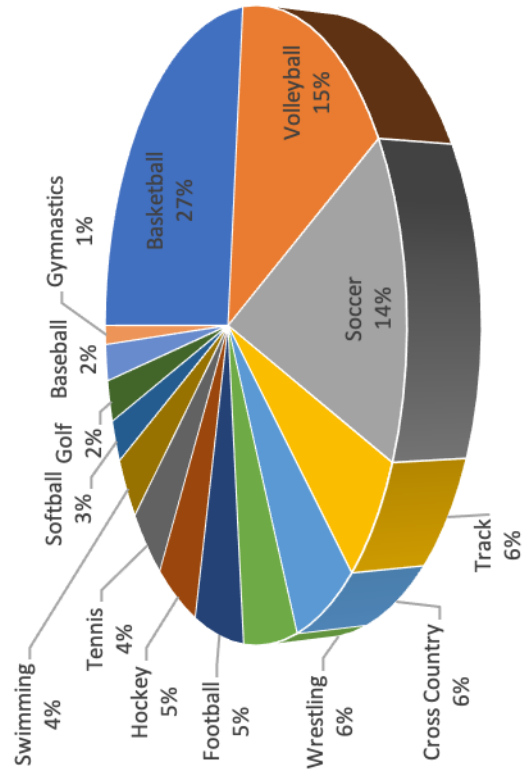
#### 2022-23

The coming year's budget will again be based primarily on projected tournament gate receipts, which traditionally generate approximately 80% to 85% of the Association's annual revenue. The WIAA's fiscal well-being is always shaped by "weather and match-ups". At this time there are no major plans in the works with knowable membership impact upon either revenue or expenses. Legal fees continue to persist in the annual budget, so staff has worked within the Handbook's guidelines to seek restitution for membership dollars to defend the rules of the membership. Completing agreements and contracts with all state tournament venues will provide a degree of stability to the Association in planning for the future.

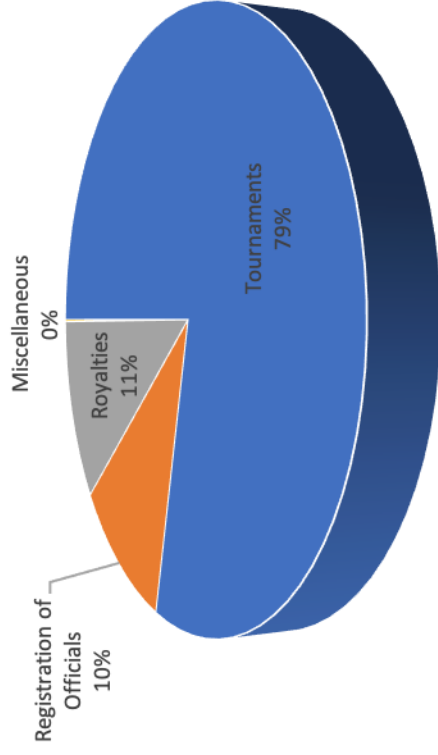
## 2020-21 Tournament Revenue



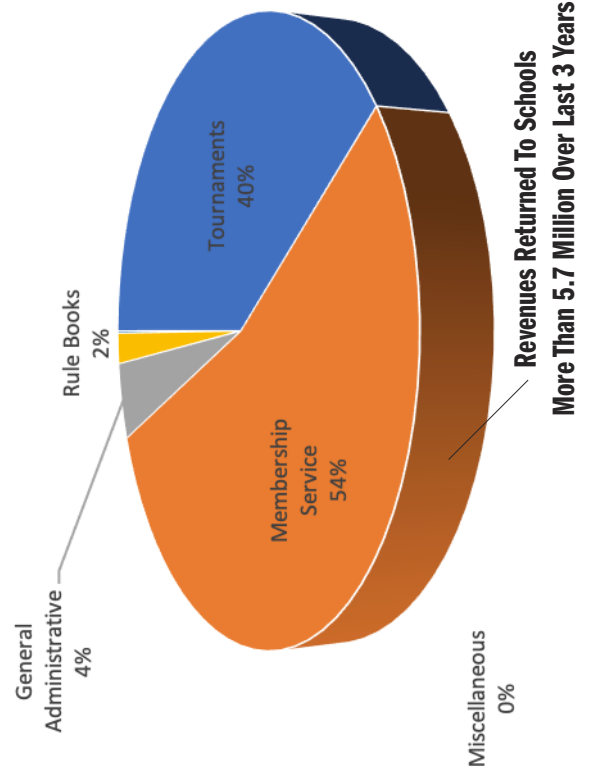
## 2020-21 Tournament Expense



## 2020-21 Operating Revenue



## 2020-21 Operating Expense



# Tournament

## TOURNAMENT REVENUE, EXPENSE AND EXCESS (DEFICIT)

|                         | 2020-21            |                    |                     | 2019-20            |                    |                     |
|-------------------------|--------------------|--------------------|---------------------|--------------------|--------------------|---------------------|
|                         | Revenue            | Expense            | Excess<br>(deficit) | Revenue            | Expense            | Excess<br>(deficit) |
| Basketball . . . . .    | \$1,075,266        | \$ 613,288         | \$ 461,978          | \$1,677,295        | \$ 927,332         | \$ 749,963          |
| Wrestling . . . . .     | 101,022            | 127,132            | (26,110)            | 1,141,606          | 653,398            | 488,208             |
| Football . . . . .      | 116,165            | 126,252            | 39,913              | 1,223,586          | 613,613            | 609,973             |
| Hockey . . . . .        | 118,218            | 111,284            | 6,934               | 327,072            | 263,484            | 63,588              |
| Baseball . . . . .      | 131,569            | 50,480             | 81,089              | --                 | --                 | --                  |
| Volleyball . . . . .    | 358,173            | 348,160            | 10,013              | 888,555            | 609,124            | 279,431             |
| Track . . . . .         | 179,426            | 138,690            | 40,736              | 79                 | --                 | 79                  |
| Swimming . . . . .      | 30,284             | 85,529             | (55,245)            | 96,159             | 131,321            | (35,162)            |
| Tennis . . . . .        | 31,028             | 100,496            | (69,468)            | 36,364             | 75,512             | (39,148)            |
| Gymnastics . . . . .    | 143,161            | 26,556             | (12,240)            | 34,411             | 84,019             | (49,608)            |
| Cross Country . . . . . | 65,641             | 136,519            | (70,878)            | 88,200             | 202,114            | (113,914)           |
| Softball . . . . .      | 61,949             | 57,637             | 4,312               | 25                 | 224                | (199)               |
| Golf . . . . .          | 1,999              | 57,094             | (55,095)            | --                 | 34,706             | (34,706)            |
| Soccer . . . . .        | 422,087            | 326,548            | 95,539              | 281,299            | 206,612            | 74,687              |
|                         | <u>\$2,757,143</u> | <u>\$2,305,665</u> | <u>\$ 451,478</u>   | <u>\$5,794,651</u> | <u>\$3,801,459</u> | <u>\$1,993,192</u>  |

## Award of Excellence RECIPIENTS 2020-21

Baraboo  
Beaver Dam  
Brookwood  
Crivitz  
Divine Savior Holy Angels  
Elkhorn  
Fort Atkinson  
Germantown  
Hilbert  
Hortonville  
Janesville Craig  
Kenosha Christian Life

Kimberly  
Lake Holcombe  
Lake Mills  
Madison East  
Madison La Follette  
Madison Memorial  
Madison West  
Marshfield  
Mayville

Muskego  
Onalaska  
Oregon  
Stoughton  
Stratford  
The Prairie School  
Watertown  
Wausau West  
West Bend West  
Winnebago Lutheran  
Winter  
Wisconsin Dells

• Leadership • Sportsmanship • Ethics • Integrity •



# 2022-23 Schedule & Site List

## **Fall State Tournament**

|                         | <b><i>Tentative Dates</i></b> | <b><i>Tentative Sites</i></b>                             |
|-------------------------|-------------------------------|---|
| Girls Golf              | October 10-11                 | University Ridge – Madison                                |
| Girls Individual Tennis | October 13-14-15              | UW-Madison – Nielsen Tennis Stadium – Madison             |
| Girls Team Tennis       | October 21-22                 | UW-Madison – Nielsen Tennis Stadium – Madison             |
| Cross Country           | October 29                    | Ridges Country Club – Wisconsin Rapids                    |
| Boys Soccer             | November 3-4-5                | KOHLER Engines Stadium at Uihlein Soccer Park – Milwaukee |
| Girls Volleyball        | November 3-4-5                | Resch Center – Green Bay                                  |
| Boys Volleyball         | November 3-4-5                | Resch Center – Green Bay                                  |
| Girls Swimming & Diving | November 11-12                | Waukesha South High School                                |
| 8-Player Football       | November 12                   | Wisconsin Rapids Lincoln High School                      |
| Football                | November 17-18                | UW-Madison – Camp Randall Stadium – Madison               |

## **Winter State Tournament**

|                        | <b><i>Tentative Date</i></b> | <b><i>Tentative Site</i></b>         |
|------------------------|------------------------------|--------------------------------------|
| Girls Wrestling        | TBD                          | TBA                                  |
| Boys Swimming & Diving | February 17-18               | Waukesha South High School           |
| Individual Wrestling   | February 23-24-25            | UW-Madison – Kohl Center – Madison   |
| Boys Hockey            | March 2-3-4                  | TBA                                  |
| Girls Hockey           | March 2 & 4                  | TBA                                  |
| Girls Gymnastics       | March 3-4                    | Wisconsin Rapids Lincoln High School |
| Team Wrestling         | March 3-4                    | UW-Madison – Field House – Madison   |
| Girls Basketball       | March 9-10-11                | Resch Center – Green Bay             |
| Boys Basketball        | March 16-17-18               | UW-Madison – Kohl Center – Madison   |

## **Spring State Tournament**

|                        | <b><i>Tentative Date</i></b> | <b><i>Tentative Site</i></b>                                      |
|------------------------|------------------------------|---|
| Boys Individual Tennis | June 1-2-3                   | UW-Madison – Nielsen Tennis Stadium – Madison                     |
| Track & Field          | June 2-3                     | UW-La Crosse – Veterans Memorial Field Sports Complex – La Crosse |
| Softball               | June 8-9-10                  | UW-Madison – Goodman Diamond – Madison                            |
| Boys Team Tennis       | June 9-10                    | UW-Madison – Nielsen Tennis Stadium – Madison                     |
| Baseball               | June 13-14-15                | Neuroscience Group Field at Fox Cities Stadium – Grand Chute      |
| Girls Soccer           | June 15-16-17                | KOHLER Engines Stadium at Uihlein Soccer Park – Milwaukee         |
| Boys Golf              | TBD                          | TBA   |



## 2022 Area Meeting

**9 A.M.**

|                         |                               |
|-------------------------|-------------------------------|
| Monday, September 12    | Fox Valley Lutheran, Appleton |
| Tuesday, September 13   | Greenfield High School        |
| Wednesday, September 14 | Mauston High School           |
| Monday, September 19    | Oconomowoc High School        |
| Tuesday, September 20   | Rice Lake High School         |
| Wednesday, September 21 | Antigo High School            |
| Monday, September 26    | Mount Horeb High School       |





*"No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance."*

On June 23 of 1972, President Nixon signed Title IX of the Education Amendments of 1972 into law, opening doors and removing barriers that once prevented people, on the basis of sex, from participating in educational, athletic, and career opportunities of their choice.

- Before this, athletic opportunities for females were scarce and limited mostly to intramurals. As the women's civil rights movement gained momentum in the late 1960s and early 1970s, sex bias and discrimination in schools emerged as a main public policy concern.

Among other things, Title IX requires equality in athletics for things such as athletic equipment, uniforms, locker rooms, practice and competition facilities, scheduling, travel and expense benefits, the quality and compensation of coaches, publicity and marketing, and access to training and medical services.

Since the passage of Title IX, female sports participation at the high school level has grown by 1,057%. The impact of this comprehensive federal law over the past five decades has provided countless opportunities for millions of student-athletes that may not have ever existed otherwise.

## KAREN KUHN

WIAA ASSOCIATE DIRECTOR,  
RETIRED 2002

In 1971, Karen became the first female on the WIAA Executive Staff when she was hired as the Girls Sports Coordinator. She has been recognized as a trailblazer for girls sports at the national level.



## JO ANN SCHAFER

WIAA LICENSED OFFICIAL

The WIAA began licensing women as meet officials 50 years ago, in 1972. Jo Ann & fellow official Mary Miller are the longest currently-licensed female officials, with 49 years of experience.

## MARY BETH NIENHAUS

TRAILBLAZER

Mary Beth was the first female student-athlete at Marquette University in any intercollegiate postseason play, winning two amateur golf championships while competing on the mens team. She coached girls' high school sports for 25 years at Appleton West, winning four golf state championships. She was the driving force behind adding girls golf as a WIAA sponsored sport and hosted the first tournament at her own golf course.



## MELISSA KEYES

WISCONSIN DPI TITLE IX  
COORDINATOR, RETIRED

Melissa worked as a the Wisconsin Department of Public Instruction's sex equity consultant, providing training on equity, diversity and civil rights issues for education, government and nonprofit organizations. She served on state and national equity committees and was an adjunct faculty member of UW-Madison's School of Education.



# TITLE IX

## Trailblazers. Notable Contributors & Current Leaders



### DONNA THOMAS

*First Female WIAA Board of Control Member, 1985-91 & 1997-2003*

"Title IX positively enhanced my career, my own education at the University level, my interactions professionally, my self-esteem and confidence and pride for the goals and accomplishments of young women. I am proud to be a role model, advocate, leader and pathfinder. I was even proud to be adversarial, outspoken and unpopular at times. The journey was not easy or always smooth."



### FRANK MCCORMICK

*WIAA Deputy Director, Retired 2002*

"The fact that females could benefit from and enjoy school athletic participation was known for many years and very limited participation was available but it took Title IX to make it mandatory. That hallmark legislation has played a huge role in the quest for equality which is common sense and so deserved. It's impossible to overstate the significance of Title IX and, unfortunately, the fact it was necessary."



### TARA ROSE

*Athletic Director at St. Croix Falls*

"Title IX paved the wave for me to compete as a three sport female athlete in high school and then go on to play softball in college. Being an athlete made a huge positive impact on my life through teaching me skills, hard work, determination, and improving my character and integrity. From those experiences in sports I went on to become a female sports coach for a decade and then became an athletic director. Title IX allowed me to do all of this and continue to provide opportunities for more females in athletics."



### BARBARA DEICHL

*First Female President of WADA*

"When I was in high school, the only 'sporting events' I completed in were play days and AFGA--girls athletics on Tuesdays after school at my own high school. I did play three sports in college and was excited to have that opportunity! I started coaching in the high school in 1975-76 and it was exciting to see the girls compete with other schools. And, to have a state tournament for them was even better!"



### TOM SHAFANSKI

*WIAA Assistant Director*

"I've had the privilege as a player, coach and an administrator to watch the pure joy of female sports grow throughout Wisconsin since Title IX's inception. It has been a pleasure to see the excitement in so many sports create the interest and following they have as the years have gone by. So many girls have benefited from their involvement in high school sports and then gone on, utilizing the values they learned from their high school sport experiences, to become significant leaders and take on major roles in our state and nation."



### MARY BLANDINO

*Coach, Current WIAA Official of 48 Years*

"When I was young there were no extracurricular sports for girls. Our participation was limited to cheering for the boys' teams. I was very competitive in intramurals and city recreation programs, but always wanted to compete against other schools as my brothers did. When I began my teaching career, I chose a school that had started some girls' sports teams, as I wanted to coach. However, these teams did not have school or district support. Therefore, Title IX had an immediate and profound impact on my career. The district had to provide resources to fund our teams and for the first time, I got paid for coaching... I enjoy and appreciate seeing the benefits of sports which are now shared by all. We have come a long way."



### PEGGY SEEGER-BRAUN

*Athletic Director at Divine Savior Holy Angels*

"I was one of the lucky girls who was afforded the opportunity to play interscholastic sports in both grade school and high school. High school sports had just been implemented due to Title IX. I loved high school sports which led me to be a physical education teacher, coach and then an athletic director. I am not sure I would have followed this career path if I was not afforded the opportunity to play in high school. I have really dedicated my professional life to providing the opportunity for high school girls to participate in interscholastic athletics and have loved every minute of it!"



### JEAN OETTINGER

*Trailblazer & Coach, Retired 1998*

"When Title IX was passed it had a strong effect on both females and males. Females who coached sports in a high school were given the title of Girls Sports Supervisor, to become assistant to the athletic director. Many females in high schools and universities became superintendents, principals and held other administrative positions. Prior to Title IX there were very few, if any, females in these positions. Girls high school sports teams had practiced in an elementary school or another place, rather than the high school, but after Title IX, they practiced at the high school, used regulation size equipment and felt they were more equal to boys."



### ELISSA UPWARD

*Athletic Director & Varsity Volleyball Coach at Altoona*

"I'm fortunate that I've never had to think about barriers, as the impact of Title IX has provided me with athletic opportunities from a very young age. Through participation in volleyball, basketball, softball and track, I acquired the necessary life skills that have helped shape me both personally and professionally. As a woman serving in a leadership capacity, athletic participation has enabled me to be a positive influence, with my focus in providing others with the latitude to take initiative in solving problems, making choices, being responsible for those choices and acknowledging the importance of motivation and having confidence in those around you and yourself."





# WIAA GIRLS' SPORTS MILESTONES



Celebrate with us all year long & learn more about Title IX's impact in Wisconsin on the WIAA website.